UNITED
NATIONS

A

General Assembly

Distr.
GENERAL

A/C.5/48/79
17 June 1994

ORIGINAL: ENGLISH

Forty-eighth session
FIFTH COMMITTEE
Agenda items 123 and 31

PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

THE SITUATION OF DEMOCRACY AND HUMAN RIGHTS IN HAITI

Programme budget implications of draft resolution A/48/L.57

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

A. Requests contained in the draft resolution

1. Under the terms of operative paragraphs 1, 2, 3 and 10 of draft resolution A/48/L.57, the General Assembly would:

(a) Approve the recommendation of the Secretary-General contained in his report 1/ to renew the mandate of the joint participation of the United Nations with the Organization of American States in the International Civilian Mission to Haiti, with the task of verifying compliance by Haiti with its international human rights obligations, with a view to making recommendations thereon, in order to assist in the establishment of a climate of freedom and tolerance propitious to the re-establishment of democracy in Haiti;

(b) Decide to authorize the extension of the mandate of the United Nations component for an additional year according to the terms of reference and modalities negotiated with President Aristide by the Special Envoy of the Secretary-General;

(c) Request the Secretary-General to take the steps necessary to expedite and strengthen the presence of the International Civilian Mission to Haiti;

(d) Request the Secretary-General to submit to the General Assembly regular reports on the work of the International Civilian Mission to Haiti.

B. Activities by which the proposed requests would be implemented

2. The General Assembly, in its resolution 47/20 B of 20 April 1993, approved the report of the Secretary-General 2/ and the recommendations contained therein for United Nations participation, jointly with the Organization of American States (OAS), in the International Civilian Mission to Haiti (MICIVIH). Subsequently it approved, under the regular budget an appropriation of $13,183,500 for the biennium 1992-1993. For 1994-1995, the Secretary-General requested an appropriation of $5,936,400 for the continuation of the mission for the period 1 January to 31 March 1994 and the Assembly approved an appropriation of $4.0 million under section 4 (Peace-keeping operations and special missions) of the programme budget for the biennium 1994-1995.

3. Should the General Assembly adopt draft resolution A/48/L.57, the financing of the International Civilian Mission to Haiti would be extended through 31 March 1995. The mission's main objective would continue to be to verify respect for human rights as laid down in the Constitution of Haiti and the international instruments to which Haiti is party, especially the International Covenant on Civil and Political Rights and the American Convention on Human Rights. The mission would devote special attention to observance of the right to life, to the integrity and security of the person, to personal liberty, to freedom of expression and to freedom of association.

4. The International Civilian Mission to Haiti would continue to include a United Nations and an OAS contingent of observers of approximately equal strength, and every effort would be made to coordinate and harmonize the functioning of both groups in carrying out the mandate of the mission. The staffing rules and regulations of both the United Nations and OAS would apply to the respective international staff of the two contingents.

5. The staffing for the United Nations component of the mission currently includes one post at the Under-Secretary-General level for the Special Envoy, one at the D-2 level for the Director of Human Rights, 186 other international staff, including 135 human rights observers, and 254 local staff. No changes are proposed to this staffing table. OAS is responsible for meeting the staff costs of the Executive Director of the Mission at the Assistant Secretary-General level and of another 151 international staff, including 133 human rights observers, to be provided by them.

6. MICIVIH had suspended operations in Haiti since 15 October 1993 because of the deteriorating security situation, at which time some 121 mission staff were evacuated to Santo Domingo. During the period of evacuation, a core group of 22 administrative personnel was maintained at Port-au-Prince. Between 26 January and 13 April 1994, 38 United Nations and OAS observers returned to the capital to restore limited human rights monitoring. No serious incidents having been noted since the resumption of the observers' activities, security measures were relaxed, and, on 1 March 1994, the Mission moved from phase IV (maximum security) to phase III. The Secretary-General of OAS has since begun returning further OAS observers who had remained in Santo Domingo to Haiti.

7. It is proposed to phase in the full staffing complement of the Mission gradually through the end of the year, in accordance with the proposed deployment schedule shown in annex III.

C. Additional requirements at full cost

8. Should the General Assembly adopt draft resolution A/48/L.57, the estimated requirements for the United Nations for the extension of the mandate of the International Civilian Mission to 31 March 1995, would amount to $18,707,700 net of staff assessment, of which $16,596,300 relates to personnel costs such as salaries, fees, travel and related allowances and the balance ($2,111,400) to operational costs such as premises, vehicles and communications equipment. These requirements are summarized below, and further details are provided in annex I.

	United States dollars
Personnel costs	
Salaries	9 018 600
Common staff costs	3 336 800
Mission subsistence allowance	4 067 000
Consultants	54 700
Travel on official business	119 200
Rental and maintenance of premises	267 200
Rental and maintenance of vehicles	868 300
Communications	120 000
Miscellaneous supplies and services	147 800
Freight and related charges	36 000
Public information/human rights education	237 200
Acquisition of furniture and equipment	244 200
Acquisition of communications equipment	190 700
Total	18 707 700

9. Based on information provided by the secretariat of the Organization of American States, it is understood that the requirements related to that organization's participation in the Mission for the period 1 May 1994 to 30 April 1995 are estimated at $14,991,000 for staff and other objects of expenditure. These estimates are summarized below:

	United States dollars
International contracts	8 265 600
Hardship/danger pay	2 700 000
Travel and training related expenses	542 100
Insurance	382 500
Equipment and supplies	1 732 700
Office space, maintenance and utilities	396 600
Public information/civic education	200 000
Humanitarian activities	57 600
Contingency fund	713 900
Total	14 991 000

D. Potential for absorption

10. The General Assembly approved an appropriation of $4 million for the operation of MICIVIH for the period from 1 January to 31 March 1994. Owing to the low level of operations during that period, it is estimated that $2,558,800 out of the $4 million will be available to offset part of the additional requirements for the extension of the United Nations component of the Mission through 31 March 1995. The balance of $16,148,900 (see annex II) cannot be absorbed from within the resources appropriated under section 4 of the programme budget for the biennium 1994-1995.

11. As of 30 April 1994, the Trust Fund for Haiti had received contributions and other income of $1,022,060. Expenditure recorded amounted to $565,000, leaving a balance of $457,060 for activities in support of the Mission. This will be applied against the overall estimates.

E. Indication of additional requirements

12. Should the General Assembly adopt the draft resolution, it is estimated that an additional appropriation of $15,692,000 would be required under section 4 of the programme budget for the biennium 1994-1995.

13. Furthermore, an appropriation of $2,719,600 would be required under section 28 (Staff assessment), offset by the same amount under income section 1 (Income from staff assessment).

F. Contingency fund

14. In annex I to General Assembly resolution 41/213 of 19 December 1986, which sets out the current budget process, paragraph 11 provides, inter alia, that:

> "the revised estimates arising from the impact of extraordinary expenses, including those relating to the maintenance of peace and security, as well as fluctuations in rates of exchange and inflation, shall not be covered by

the contingency fund and shall continue to be treated in accordance with established procedures and under the relevant provisions of the Financial Regulations and Rules."

15. The Secretary-General is of the view that, while not directly related to the maintenance of peace and security, the activities outlined above nevertheless are of an extraordinary nature and should thus be dealt with outside the procedures related to the contingency fund, as provided for in paragraph 11 of annex I to General Assembly resolution 41/213, as was done in 1992-1993.

G. Summary

16. Should the General Assembly adopt draft resolution A/48/L.57, an additional appropriation of $15,692,000 would be required under section 4 of the programme budget for the biennium 1994-1995. In addition, an appropriation of $2,719,600 would be required under section 28, to be offset by the same amount under income section 1.

Notes

1/ A/48/931.

2/ A/47/908.

Annex I

BUDGET ESTIMATES FOR THE EXTENSION OF THE INTERNATIONAL CIVILIAN MISSION TO HAITI TO 31 MARCH 1995

(Thousands of United States dollars)

	Estimated cost
A. Personnel	
1. Temporary posts (salary and common staff costs)	12 355.4
Provision is made for the continuation of 1 Under-Secretary-General and 187 international posts for a total of 188 posts plus 254 posts at the local level. The deployment schedule is shown in Annex III.	
2. Consultancies	54.7
Provision is made for 150 consultancy days. The consultants will be engaged by the Mission, as required, to cover areas of the substantive functions, where outside expertise will be required.	
3. Mission subsistence allowance	4 067.0
Requirements are estimated based on a mission subsistence allowance daily rate of $123 for 188 international staff, with a supplemental rate of 40 per cent for the Under-Secretary-General and Assistant Secretary-General levels and 15 per cent for D-2 and D-1 levels for the first 30 days for each staff member and a reduced rate thereafter.	
4. Travel of staff	119.2
Requirements relate to travel of the Special Envoy and his staff for briefing, liaison and consultation on the peace process.	

	Estimated cost
B. Operational costs	
1. Rental and maintenance of premises	267.2
Provision is made for rental of three buildings for administrative offices, security services in all office locations, cleaning services, maintenance of premises, and renovation work for the buildings. Utilities are estimated at $1,000 per month ($12,000).	
2. Rental and maintenance of vehicles	868.3
Estimates include vehicle maintenance, petrol, oil and lubricants and vehicle insurance.	
3. Communications	120.0
Provision includes the costs of telephones, cables, pouch services and postage.	
4. Miscellaneous supplies and services	147.8
Provision is made for contractual services for training for new observers; a refresher course for observers; stationery and offices supplies, including supplies and reproduction materials; medical supplies and services, including vaccinations and medical examinations; observer clothing and accoutrements to identify the civilian observers and uniforms for drivers; and other miscellaneous supplies and services, including sanitation materials, subscriptions, and electrical supplies.	
5. Freight and related charges	36.0
This provision would be required to cover freight relating to miscellaneous equipment, supplies and documentation and clearing charges relating to the acquisition of vehicles and equipment. Estimates also include freight charges for vehicles to be shipped from Santo Domingo and El Salvador to Port-au-Prince. No provision has been made for the repatriation of vehicles and equipment on the closure of the mission at this point.	
6. Public information/human rights education	237.2
The estimated requirements would cover production costs, supplies, duplication costs, dissemination costs, and subscription costs.	

	Estimated cost
7. Acquisition of furniture and equipment	244.2
The total provision would cover office furniture and equipment ($42,000); EDP equipment and supplies ($114,200); medical equipment/kits ($14,000); solar energy panels ($24,000); other miscellaneous equipment ($18,000); and workshop equipment ($32,000).	
8. Acquisition of communications equipment	190.7
The proposed provision would cover the cost of a small satellite earth station for direct communication with headquarters; radio network equipment, i.e., four Motorola repeaters to improve the network and repeaters for MICIVIH headquarters to back up the main base station; the re-establishment of regional base communications by installing a new mast and replacing station equipment for four bases; data communication to four regional bases; a radio link for the telephone system required to obtain telephone lines; 20 mobile radios that will be used in the provinces; telephone equipment to upgrade the telephone system of MICIVIH headquarters; and rental of radio equipment (rental of repeaters and sites for radio communications).	
Total	18 707.7

Annex II

JOINT UNITED NATIONS/ORGANIZATION OF AMERICAN STATES MISSION TO HAITI ESTIMATED REQUIREMENTS OF THE UNITED NATIONS COMPONENT FROM JANUARY 1994 TO MARCH 1995

(Thousands of United States dollars)

	(1) Current appropriation	(2) Estimated additional requirements	(3) Anticipated savings from current appropriations	(4) Net additional requirements (2) - (3)	(5) Total requirements (1) + (4)
Consultants	40.0	54.7	(37.8)	16.9	56.9
Temporary posts	1 754.5	9 018.6	(1 066.6)	7 952.0	9 706.5
Common staff costs	744.0	3 336.8	(559.8)	2 777.0	3 521.0
Mission subsistence allowance	984.0	4 067.0	(611.3)	3 455.7	4 439.7
Travel of staff	48.1	119.2	(32.0)	87.2	135.3
Rental of premises	69.4	267.2	8.9	276.1	345.5
Rental of aircraft	19.6	-	(19.6)	(19.6)	-
Rental of vehicles	130.4	4.0	(83.0)	(79.0)	51.4
Communications	5.0	120.0	-	120.0	125.0
Maintenance of vehicles	-	136.6	-	136.6	136.6
Miscellaneous supplies and services	-	147.8	3.4	151.2	151.2
Freight and related costs	15.0	36.0	(11.2)	24.8	39.8
Vehicle insurance	-	47.3	-	47.3	47.3
Supplies and materials	50.0	-	(42.7)	(42.7)	7.3

/...

	(1) Current appropri-ation	(2) Estimated additional require-ments	(3) Anticipated savings from current appropri-ations	(4) Net additional require-ments (2) - (3)	(5) Total require-ments (1) + (4)
Petrol, oil and lubricants	-	680.4	-	680.4	680.4
Public information/ human rights education	80.0	237.2	(80.0)	157.2	237.2
Office equipment and furniture	60.0	42.0	(27.1)	14.9	74.9
EDP equipment and software	-	114.2	-	114.2	114.2
Workshop equipment	-	32.0	-	32.0	32.0
Communications equipment	-	190.7	-	190.7	190.7
Medical equipment and kits	-	14.0	-	14.0	14.0
Solar energy panels	-	24.0	-	24.0	24.0
Other miscellaneous equipment	-	18.0	-	18.0	18.0
Total	4 000.0	18 707.7	(2 558.8)	16 148.9	20 148.9

Annex III

JOINT UNITED NATIONS/ORGANIZATION OF AMERICAN STATES MISSION TO HAITI

PROPOSED DEPLOYMENT FROM 1 JUNE 1994 TO 31 MARCH 1995

	Current authorized strength	On board	June	July	August	September	October	November	December	Actual total strength
USG	1	1								1
ASG	0									0
D-2	1				1					1
D-1	3				1	1	1			3
P-5	10	1		2		3	2	2		10
P-4	54	5		5	10	5	10	10	9	54
P-3	50	2		5	5	10	5	10	13	50
P-2	45	11		3	10	10	5	3	3	45
Subtotal	164	20		15	27	29	23	25	25	164
GS	13	9		4						13
FS	9	5		1		3				9
SS	2	2								2
Subtotal	24	16		5		3				24
Local	254	80		30	30	30	30	34	20	254
Grand total	442	116	0	50	57	62	53	59	45	442